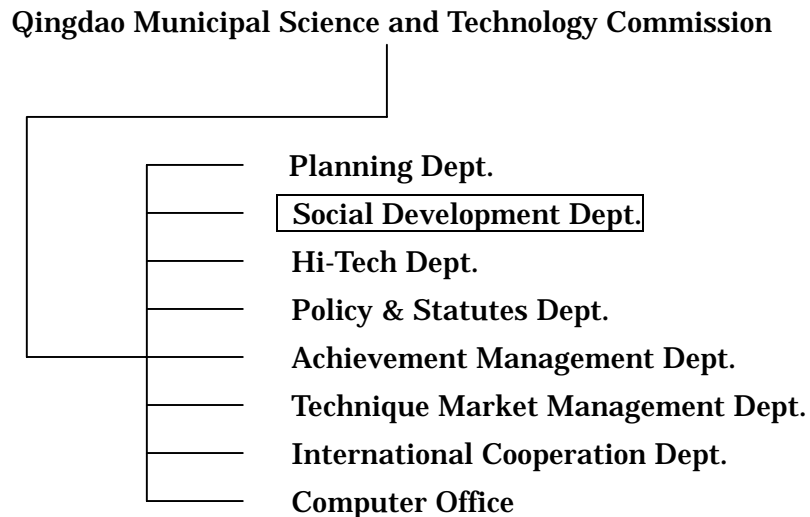


# Country Report

**Name of Participant:** Gao Wenbo  
**Name of Country:** The People's Republic of China  
**Name of Organization:** Qingdao Municipal Science and Technology Commission

## Organization Chart



### The function of the organization and my job

I serve in the Qingdao Municipal Science and Technology Commission (QSTC), which has the function of the management of science and social development in Qingdao of municipality area, mainly including: planning of the science and social development, achievement management, spreading and education science and technique, employees training, management of research work in the fields of environment, natural resource, medical service, rehabilitation service etc.

I am in charge of science and technique international cooperation and exchange in the field of medical service, planning of medical service and training of employees, managing the research work of medical service and rehabilitation service for disabilities, etc.

## **The Current Situation and Trend on Rehabilitation Services in China**

China is a very ancient nation with 5000 years history of human civilization. The population is about 1.2 billion. The total area is about 9.6 million k m<sup>2</sup>. There are 56 ethnic groups in the country and Han is the largest. The official language is Chinese.

Since the reform driving and opening to the outside world in 1978, China has been wining prominent achievement in national economic and social development. During the 5 years from 1991 to 1995, its GNP increased by an average of 12 % annually, the general pattern of opening to the outside world had formed, with the total volume of import and export exceeding \$ 1 trillion, ranked from 15<sup>th</sup> place to 11<sup>th</sup> in world trade went up. By the end of 1996, China's foreign exchange reserves amounted to \$ 100 billion. The income of urban inhabitants increased 3.3 % by average, and rural inhabitants increased by 9 %.

### **Outline**

China is a developing country with about 50 million handicapped people, of which are 11.82 million of people with mental retardation caused by the lack of iodine or hereditary disease. The condition of the lack of iodine is very serious in China, most area in the country belong to the iodine-lacking area. Hereditary disease also causes 15 % of the total mental retardation.

The central government pays great attention to the rehabilitation of the people with mental retardation, adopt a lot of efficient compusions: promulgated decrees to protect handicapped people, made and carried out plan of rehabilitation service for people with mental retardation, issued several policies of helping and protecting, set up special working organization, carried out self-reliance campaign among handicapped people, spread the handicapped-helping campaign to all of the country, cooperated according to the "international guiding principal for the handicapped people", join the activity "10 years for the handicapped people", etc. During the 5 years after the implementation of "Outline of the handicapped people service in nation's eight-five-year plan"(1991-1995, rehabilitation service for people with mental retardation made great achievements, rehabilitation facilities were improved, about 0.1% million of children with mental retardation improved their abilities of understanding and self-helping, according to the two main factors of iodine-lacking and hereditary disease. Synthesize methods were carried out, about 80% of the commercial salt are iodine-added salt, and iodine pellet are used by 42.9 million people in the iodine-lacking area, and 85% of iodine-needed group(newly

married women, pregnant women, 0-2 year infants) take additional iodine, promulgated the law of maternal and child hygiene, control the mental retardation caused by hereditary disease, increase 559 special schools and 3859 special classes, 60% of children with mental retardation can get into the special schools. Welfare enterprises were given special benefits and the employment rate of handicapped people increased from 60% to 70% in different levels. The government also set up rehabilitation foundation and provide assistant loan to support mainly 505 counties. The lives of handicapped people are very active; several hundred thousands of them attend several kinds of sports games and athletic contest. The legislation for handicapped people is also enhanced, <national law of handicapped people protection> was well disseminated and to be well known by all around the nation, and the implement to the law was assessed 3 years unbroken by the National People's Congress, the awareness in whole country of the legal protection of handicapped people. The lives of handicapped people and their achievements have been publicized by the press and special service programs were opened for handicapped people. Through such activities as "the nation assistant day", "the youth volunteer campaign", to improve the social awareness as help the sick and the disabled, most main streets and buildings in big and mid-size cities have been designed to be no-obstruct, which help handicapped people to move easier. The government often commends self-reliance of handicapped people and advanced assistant group. If the society gets more understanding and pays more attention to the disabled people, the people with mental retardation would get more confident.

#### Trend

Now China has a good condition for development in economic, technique, social foundation and the rehabilitation service for people with mental retardation. In the next 5 years, the rehabilitation service will suit to the demand of rehabilitation development according to the needs of market-economic system, eliminating poverty-stricken, increasing the quality of life, and improving the material condition and spiritual environment for the people with mental retardation to have equal rights in social life.

Main aims: to make sure all the people with mental retardation have enough to eat and wear, 60 thousands of people get rehabilitation service; 80 % of children with mental retardation get compulsory education and get enough employment training; employment rate of people with mental retardation get to 80%; people with mental retardation can widely join in the social life; residential facilities for rehabilitation

service to be improved; set up early intervention system to reduce deformity.

Main tasks: to improve social rehabilitation service system based on the residential training and family training, and spread rehabilitation services; to make some convenient apparatus and facilities especially for people with mental retardation; to exchange information; capability training; knowledge learning; working and entertainment; improving supplementary education and pre-school education; the enrollment rate of children with mental retardation to reach the same level of usual children; enhance the employment training and education; improve employment service network for people with mental retardation; developing welfare enterprises; arrange employment; improve the special work of eliminating poverty –stricken immediately; make sure all of the people with mental retardation have enough to eat and wear; meet the demands of their culture needs; open public culture centers and afford special services; develop special arts; arrange people with mental retardation attend sports exercise according to the “outline of the nation’s healthy plan” and “Olympics plan”.

#### Philosophy on Rehabilitation Service

Rehabilitation service for people with mental retardation is a very great work. Everybody should extend their hands to MR people as servants in the field of MR service. I would like to deliver more contribution in upgrade service and S.T.study in China, and push the research on rehabilitation and improve the level of the service.

I think rehabilitation service for people with mental retardation is a very great work because it provides help to those who really need it. As a citizen, people with mental retardation have equal rights in the fields of policy, economy, culture and social life. Protecting the rights of people with disability, recognizing their value, developing their capability, giving them equal rights and chances for social life, sharing the achievement of physical and culture are the symbols of social civilization and development. Those are the duty of the government and people in the community.

Government should pay more attention to the work of handicapped people, develop the rehabilitation service, enhance its leadership and the cooperation work between the departments of association of handicapped people, home affairs, health, education, finance, labor, make and carry out the working-plan of nation’s rehabilitation service for people with mental retardation carefully, lead rehabilitation work for people with mental retardation to a sustained developing

way, build up all levels of social guarantee system, increase their chance for social life, enlarge their living environment, raise their quality, improve their living condition.

Government also should push the research work of rehabilitation for the people with mental retardation to a higher level to make working plan, select and solve the problem in the field of health, education, culture, social service, especially in the field of mental retardation intervention and early education of children with mental retardation such as language practice, watching capacity, mental rehabilitation etc. The government should also set up special funds for those who make advanced achievement in the research work and application work for the rehabilitation service for the people with mental retardation.

I think that there are 4 principles in the rehabilitation service work:

(1) "Lay stress on effect and result." Our country's rehabilitation service is still at the beginning, so it is the most important to meet the demands of the people with mental retardation immediately. Meanwhile, we need to improve the system and ability of rehabilitation service, enhance the basic facilities, and lead the rehabilitation service work to a steady, healthy, efficient and sustained way.

(2) "Hold the most important point, direct separately".

According to the situation in our country, the present rehabilitation service should hold the most important point: in the working method is to spread the residential service and family training which are fit widely, easy to carry out and working economically; in the employment is to combine the amass and separate together with separate employment the most important; in developing kinds of education with compulsory education and vocational training which can improve the culture level and vocational ability are more important; improve social guarantee system with help poverty-stricken people the more important; improve the environment with enhance understanding, like each other and help each other the more important; enhance legislation with carrying out strictly and legal service the more important.

(3) "Combine together, adapt special property". Combine different kinds of work of rehabilitation to different units that concerns, arrange together and carry out together. According the special needs of the people with mental retardation,

divide rehabilitation service by nature resident or family, connect their culture life to public culture life, improving the rehabilitation service fit the special needs of the people with mental retardation and combine with other utilities.

- (4) “Bring the people with mental retardation into the rehabilitation work.” Promote the people with mental retardation join the rehabilitation service, give play to the basic organization, deeply contact with the people with mental retardation, provide real service for the rehabilitation.

We should initiate and mobilize all the social care and join in the rehabilitation service, devote our love to them, help them, understand and respect them, carry on humanitarianism, promote all the social join in and support the rehabilitation for the people with mental retardation, forming the social managing mechanism of all sides of help, all sides try their best, replenish each other, promote each other.

#### **The National Scheme for Community Based Rehabilitation Service for People with Mental Retardation During the “Nine-Five-Year Plan” (1996-2000)**

In all forms of rehabilitations, residential rehabilitation is the most economical and suitable for our country as the number of people with disability is very large and they are spotted countrywide, and the economic condition is not wealthy. It can be said to be the international trend.

#### **Tasks**

- (1) Set up social system of rehabilitation service
- (2) Based on the residential training and family training; let all of the people with mental retardation get rehabilitation service, disperse rehabilitation training, train more than 60 thousands of children with mental retardation.

#### **Main measures**

Under the direction of all levels of governments, set up network of managing organization that cooperated and united together, network of service advice, network of residential training, forming the total system of rehabilitation service.

- (1) Network of managing and organizing.

The National Rehabilitation Office was composed by the Ministry of Health, Ministry of Home Affairs, National Science and Technology Committee, National Education Committee, Ministry of Finance, National Family Planning

Committee, National Association of Women, Central Collection Committee, National Association of Handicapped etc, arranging all the national rehabilitation work for the people with mental retardation, making the national policy, planning and selecting methods of rehabilitation, passing on goals of rehabilitation, arranging assess and accept ion. The local rehabilitation office were also composed by these organizations that concerns, in charge of making local plan of rehabilitation service, dividing goals of rehabilitation, arranging implement and statisting and assessing.

(2) Network of service advice

1. Set up the central position of technique. The China Social Service Advise Center for Handicapped People and China Rehabilitation Training Center of Children belong to the National Association of Handicapped People in charge of technical advising of rehabilitation and affording special rehabilitation service, training managers and experts, making outline of rehabilitation training, outline of evaluation standard and edited series of handbook of rehabilitation training.
2. Set up and improve local synthesize service organization of rehabilitation. All provinces should set up provincial service advise center in their synthesize facility for handicapped people; all the cities and countries also set up advise center of rehabilitation service. The main goal of the advise center are: helping the same level of rehabilitation office and association of handicapped people, investigating the situation of people with mental retardation, giving advice of rehabilitation to trainees, contacting with concerned organization, providing media service, arranging vocational training, spreading knowledge of rehabilitation, teaching methods of training, providing rehabilitation training service for the people with mental retardation except medical care, statisticsing the rehabilitation work and effects for the people with mental retardation.
3. Special rehabilitation organization, social welfare groups enhance their rehabilitation service. The second and third grade synthesize hospitals should improve their rehabilitation facilities, and set up social welfare organization if possible. Special and social welfare organization provide

rehabilitation service mainly based on the later rehabilitation training, giving advice to the people with mental retardation, making training plan and records, advising them to train themselves in their families. Staffs in hospital should know the treatment of rehabilitation, treat them according to later rehabilitation, avoid second-time-hurt and provide media service.

(3) Set up rehabilitation training service network based on the handicapped people's family, mainly based on the residential rehabilitation, directed by the rehabilitation synthesize service organization.

1. Advice center of rehabilitation service cooperate with the handicapped people's rehabilitation office, arrange local rehabilitation training and carry out service, push and advise the setting of residential rehabilitation organization, contact with the local medical service units, open facilities to help handicapped people for rehabilitation training, provide rehabilitation service.

2. Local government should put the building of residential rehabilitation training service network into its social developing plan, organization of handicapped people and residential managing units should be responsible for the local residential rehabilitation training service, make full use of present resource, based on the network of health protection, network of residential service, local basic organization, large enterprises, organization of handicapped people, social welfare units, build up all kinds and all levels of rehabilitation station.

3. People with mental retardation take rehabilitation training by themselves with the help of their families. It is a very important way for rehabilitation as it is easier to spread, economical and efficient.

The family adviser is acted by local medical staff, members of handicapped people's organization and volunteers. Their duties are: making training plan depends on the needs, teaching people with mental retardation and their families training knowledge and methods, providing media service, helping people with mental retardation training in their family and forming rehabilitation records and making period evaluation.

(4) Provide rehabilitation training and service

All kinds of rehabilitation organizations should provide training place, help making training plan, evaluate training effects, and provide rehabilitation

service and media service for the special needs of the people with mental retardation. Combined with residential training and family training, carry out synthesize training and rehabilitation for the children with mental retardation. Provide supplication service of training utilities.

The rehabilitation service center of county which is in charge of synthesize training should arrange or suggest training place, and train 30 thousands of children with mental retardation in training center and another 30 thousands of children by family training. The rehabilitation center and the parents of those children should help train and evaluate the effects according to the “outline of rehabilitation training for the children with mental retardation”.

The funds of rehabilitation training and residential rehabilitation service are funded by the governmental allocation, social contribution and personal or family financial aids.

1. **Local funds:** The provincial government should allocate funds depend on the real needs of the rehabilitation trainees and facilities. The local government should also allocate special funds for rehabilitation work. And social contribution as well as other methods should be used to get enough funds.
2. **Central subsidy:** Central subsidy is mainly for the pool handicapped people's training and the operation of organization as publicize, statistic, assess etc, and giving allowance to local rehabilitation service advise center for handicapped people.
3. **Personal funds:** The trainees who are provided free medical care, health care or cooperation medical care should ask for reimbursement, and the local government should give allowance to those who are certificated to be too poor to pay for the training.

The rehabilitation office for people with mental retardation in provinces, cities, countries should report to the National Rehabilitation Office every year of their work. The statistics is to be finished by the end of November 30, and the report should be handed out by December 31.

The National Association of Handicapped and the nation's rehabilitation office assess the work of provincial rehabilitation and the province should assess the local rehabilitation work to push the rehabilitation work to a higher degree.

**Distribution of Rehabilitation Training and Residential Rehabilitation Service in the “Nation’s Ninth – Five – Year Plan”**

Programme Amount Area	Rehabilitation Training System for Children with Mental Retardation		
	Total Goal	Group Training	Family Training
BEIJING	550	275	275
TIANJIN	460	230	230
HEBEI	3140	1570	1570
SHANXI	1620	810	810
NEIMONG	1240	620	620
LIANING	2070	1035	1035
JILIN	1340	670	670
HELONGJIANG	1870	935	935
SHANGHAI	690	345	345
JIANGSU	3500	1750	1750
ZHEJIANG	2200	1100	1100
ANHUI	3000	1500	1500
FUJIAN	1700	850	850
JIANGXI	2000	1000	1000
SHANDONG	4350	2175	2175
HENAN	4600	2300	2300
HUBEI	2890	1445	1445
HUNAN	3100	1550	1550
GUANGDONG	3310	1655	1655
GUANGXI	2230	1115	1115
HAINAN	350	175	175
SICHUAN	5600	2800	2800
GUIZHOU	1420	710	710
YUNNAN	2050	1025	1025
XIZANG	120	60	60
SHANXI	1900	950	950
GANSU	1180	590	590
QINGHAI	350	175	175
NINGXIA	350	175	175
XINJIANG	820	410	410
TOTAL	60000	30000	30000

## **Service Delivery System and Relevant Laws and Regulation**

### **(1) Responsibility of the Different Organization**

The rehabilitation office organize the total rehabilitation work for handicapped people, associate to make laws and regulations, make plan and carrying out methods of rehabilitation, give off task of rehabilitation, arrange assess. The local rehabilitation office is in charge of making local working plan, dividing rehabilitation task, arranging carry out, statisticing and assessing.

- a) Association of handicapped people in charge of rehabilitation management synthesizes cooperation.
- b) Science and technology committee responsible for developing plan and research programme, research work management and science spreading.
- c) Department of health in charge of assess health system, dispatch experts and manage.
- d) Department of education in charge of training and education.
- e) Department of home affairs in charge of social welfare.
- f) Department of finance in charge of assess and add funds.
- g) Department of family planning in charge of advice and manage eugenics work.
- h) Department of collection in charge of collect funds from the social.

### **(2) Laws and Regulations**

The current laws and regulation of the issue for enforcement in China are: Laws of Handicapped People Protection of P.R.China, Law of Maternal and Children Hygiene of P.R.China, Regulation of Handicapped People Education, Regulation of Iodine – Adding Salt, Erase Iodine – Lacking Disease etc.

Local laws and regulations: All the local government have carried out the concerned regulations and measures such as:

- Measure of Implementation of the National Law of Handicapped People Protection of Shandong Province,
- Regulation of Handicapped People Protection of Qingdao.